Analysis of the Operational Efficiency of International Logistics Hub Ports

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Abstract

The COVID-19 pandemic has created unprecedented challenges for the world and has significantly disrupted global supply chains, including maritime transportation. It is imperative to continue making major changes in the role and efficiency of international logistics ports to support global supply chains, especially for the post-pandemic period. This study explores the key factors that affect the efficiency of international logistics hub ports. Specifically, we applied two different models of data envelopment analysis (DEA) to evaluate 21 container terminals of four international hub logistics ports in Northeast by examining the relationships between ports' facility factors and annual cargo volume. The models delineated efficient container terminals from inefficient ones, as well as the effect of different economies of scale. The study results provide strategic insights to government policy makers for making investment decisions to enhance the competitiveness of international hub ports/infrastructures and port managers for improving the operational efficiencies of container terminals.

Keywords: COVID-19, Logistics, Hub Port, Container Terminal, Efficiency, DEA

1. Introduction

The COVID-19 pandemic has created unprecedented challenges for every person and organization in the world. COVID-19 has disrupted supply chains that caused changes in people's consumption patterns, leading to new challenges to industries and their distribution structures (Andrew et al., 2020). China, a central player in the global supply chain, was reeling soon after the wide spread of COVID-19 around the world, impacting the economy of almost every country (Al-Mansour and Al-Ajimi, 2020). Not many people would have imagined that a single vessel stuck at the Suez Canal would disrupt one of the most vital maritime trade routes for that long (USA TODAY, 04/07/2021). The Suez Canal disaster in March 2021, climate change, and political instabilities at different parts of the world, in addition to the pandemic crisis, are reminders of the fragility of global supply chains. These are not transitory phenomena, but rather triggers of disruptions and reorganizations in the global economy and the entire industrial supply chain. Consequently, the global supply chain and its dependence on Northeast Asia, especially the role and operational efficiency of international logistics ports in this area, should be carefully examined (The Economist, 03/26/2021).

For the last two decades, global sourcing and overseas production by multinational firms have grown exponentially, with the support of the World Trade Organization (WTO), Free Trade Agreements (FTAs), and Regional Economic Integration (REI). Ports play a vital role for international trade and operations of global supply chain (Bachkar and Lam, 2021). The number, size, and competition among container ports have consistently risen and so has the volume of trade, and therefore, the demand for efficient operation of container terminals (Pancapakesan et al., 2021). To achieve economies of scale, ports and vessels are becoming increasingly larger. The increased size of vessels requires special routes, ports, and dock facilities (Lee et al., 2020; Wu and Goh, 2010). Upscaling these maritime facilities is very costly, thus negatively affecting the existing port facilities. Asian ports handle an enormous amount of transportation to support the manufacturing hub of the world. In Northeast Asia, China is continuously expanding hub ports and upgrading their facilities in Shanghai, Shenzhen, Ningbo, and Hong Kong. Japan has always been a stable place that attracts cargo transshipment and for creating new routes. Japan has been expanding and modernizing logistics facilities through artificial intelligence (AI)-supported container terminals and other advanced digital technologies (Itoh, 2002). South Korea has also been making significant national efforts to develop itself as a regional logistics hub in Northeast Asia.

There have also been several important studies that dealt with maritime transportation outside of Asia. Turner et al. (2004) studied the measurement of port infrastructure productivity growth in North America from 1984 to 1997 and the exploration of several causal relationships between infrastructure productivity and industrial structure. The study supported the existence of economies of scale in container ports. Chang and Tovar (2014) measured technical efficiency of port terminals in Peru and Chile to evaluate the influence of certain specific explanatory variables that may contribute to reducing inefficiency. The study found that the higher the containerization index, the greater the occupancy rate and the higher the bulk rate, thus resulting in the improved efficiency of terminals. The authors also found that the inefficiency of terminals was lower when they were in the private ownership. According to studies by Ferreira et al. (2018) and Saeedi et al. (2019), economic globalization has stimulated the development of ports and shipping companies in most parts of Europe, Asia, Africa and North America.

Previous studies explored the various aspects of port efficiency (Ahmed and Mohamed, 2019; Chudasama, 2010; Cullinane and Wang, 2010; Ha, 2009; Kim et al., 2011; Koo et al., 2011; Lee et al., 2015; Lee and Park, 2013; Na and Qing, 2010; Park et al, 2017; Ryoo, 2005; Song and Sin, 2005; Wu and Goh, 2010). However, most of them focused on efficiency on either a single port or on the general port basis. In this research, we focus on comparing the efficiency of competing ports (rather than efficiency of a singular port), and we conduct analyses on the container terminal basis (rather than the overall port). Most of the previous studies neglected the influence of the unique characteristics of the regions and ports under analysis, and therefore, their selection of inputs might be inappropriate. In this study we analyze the input and output coefficients of ports that are similar in size, geography/region, and competitive goals. Ports analyzed in this study are all from Northeast Asia that have the same basic goal of becoming the preeminent transshipment cargo hub port in the region. The focus of the analysis is the operational efficiency of individual container terminals (piers) and not the entire port, unlike previous studies. Thus, our sample includes 21 container terminals (piers) from four representative ports in Northeast Asia: Busan North Port, South Korea; Busan New Port, South Korea; Hong Kong Port; and Shanghai Port, China. The results of the study provide strategic insights for port management and expansion decisions by government agencies and port authorities.

This study applied the Data Envelopment Analysis (DEA) models proposed by Charnes, Cooper and Rhodes (CCR) (1978) and Banker, Charnes, and Cooper (BCC) (1984). The DEA model has been widely used in logistics research. For example, Rajak et al. (2021) evaluated the efficiency of sustainable transportation systems from the perspective of supply chains. Hassan and Oukil (2021) designed an efficient system of product handling equipment for supply chains and logistics facilities. Vishnu et al. (2020) evaluated the operational efficiency of logistics firms.

The rest of this paper is organized as follows. In Section 2 we review literature to identify the key variables used to measure port efficiency. In Section 3, we present the research methodology used in the study, as well as the sample characteristics and measuring variables. Section 4 presents the results of the study, followed by Section 5 which discusses the finding of the study. Section 6 concludes the study by providing implications of the study results, as well as limitations and future research needs.

2. Literature Review

2.1 Organizational Efficiency

When assessing the performance or competitiveness of an organization, efficiency measurement is important in two respects. First, efficiency can be used as an indicator of the organization's success in terms of its sustainability (Anthony and Dearden, 1976). Second, the assessment process can help the organization identify the critical success factors (CSFs) of efficiency improvement. Identifying CSFs for the causes of difference in efficiency is essential for establishing goals and strategies of the organization (Lee and Oh, 2010).

In economics, the concept of efficiency refers to the analysis of system inputs and outputs for two basic goals (Cabral, 2000; Church and Ware, 2000; Holmstrom and Tirole, 1989; Schmalensee, 1989; Tirole, 1989): (1) maximizing output with a given amount of input available, and (2) achieving a specific level of output with the minimum possible amount of input. High efficiency means achieving a certain goal at a minimal cost. Thus, a firm's efficiency (or productivity) can be measured by output as a percentage of input, or the minimum cost required to achieve a target (Park, 2008). While these definitions are useful to evaluate the efficiency of single-input and single-output systems, they are not appropriate to measure the efficiency needs to be determined by using the combination of inputs (Charnes et al., 1985). Charnes et al. (1978) did exactly that by applying the concept of efficiency suggested by Farrell (1957) in the DEA-CCR (Data Envelopment Analysis by Charnes, Cooper and Rhodes) model. They presented an analytical method where, to determine the relative efficiency, the best weights are chosen according to the judgement of the decision-making unit (DMU).

2.2 Efficiency Measurement

To build the theoretical support for our study, we reviewed previous studies that analyzed the efficiency of ports and container terminals based on DEA. The purpose of the review (summarized in Table 1) was to identify input and output variables used for efficiency analysis in these studies.

| | | us studies on port entitlenery u | 0 | |
|-------------------------------------|---|---|-------------------------------------|-----------------------|
| Researcher | Port and terminal | Input variables | Output variables | DEA model |
| Ryoo (2005) | 9 terminals of Busan | Number of employees | Container throughput | CCR BCC; SE |
| Song & Sin (2005) | 60 ports of the world | Berth length, Total area, Number of G/C, CFS area, Average work time | Container throughput | CCR, BCC |
| Lee & Seo (2006) | 17 terminals of Korea | Handling capacity, Berth length, Total area, Number of C/C | Container throughput | CCR, BCC Malmquist |
| Kim et al. (2007) | 20 ports of Chinese | Number of employees, Number of berths, Number of C/C | Container throughput | CCR, BCC |
| Lee et al. (2008) | 24 ports of Korea, Chinese and Japan | Number of berths, Berth length, Port depth, Number of C/C, Total area | Container throughput | CCR, BCC Malmquist |
| Ha (2009) | 12 ports of Northeast Asia | Number of berths, Port depth, CFS area, Number of C/C | Container throughput | CCR, BCC Malmquist |
| Ablanedo- Rosas et al. (2010) | 11 ports of Chinese | Return on equity, Total asset turnover, Accounts receivable turnover | | CCR, BCC |
| Chudasama (2010) | 12 ports of India | Number of cranes and other equipment, Number of vessels handled, Number of berths, Storage area. | Cargo volume in thousand tons | CCR, BCC |
| Cullinane & Wang (2010) | 25 ports of the world | Berth length, Terminal area, Number of C/C | Container throughput | CCR, BCC |
| Na & Qing (2010) | 9 ports of Korea and Chinese | Handling capacity, Berth length, Terminal area, Number of C/C | Container throughput | CCR, BCC Malmquist |
| Wu & Goh (2010) | 35 ports of G7 and emerging country | Terminal area, Berth length, Number of C/C | Container throughput | CCR, BCC |
| Kim et al. (2011) | 27 ports and 57 terminals of Korea | Berth length, Number of berths, Port depth | Container throughput | CCR, BCC |
| Koo et al. (2011) | 27 ports of Korea, Chinese and Japan | Number of berths, Berth length, Port depth, Total area, Number of C/C | Container throughput | CCR, BCC |
| Lee et al. (2012) | 10 ports of Asia | Number of berth, Berth length, Port depth, Number of C/C, Total area | Container throughput | CCR, BCC |
| Kim et al. (2013) | 12 terminals of Busan and Gwangyang | Number of C/C, Number of T/C, Number of Y/T, Number of R/S | Container throughput | AHP/DEA- AR |

Table 1: Previous studies on port efficiency using DEA

| Lee & Park (2013) | 28 ports of the world | Number of berths, Number of C/C, CFS area, Storage | Container throughput, Throughput per berth length | CCR, BCC |
|------------------------------|--|---|---|---|
| Lee et al. (2015) | 16 ports of Northeast Asia | Number of berths, Berth length, Terminal area, Number of C/C | Container throughput | CCR, BCC |
| Lee et al. (2015) | 22 ports of Northeast Asia | Number of berths, Berth length, Port depth, Total area, Number of C/C | Container throughput | CCR, BCC |
| Park (2016) | 33 ports and 68 terminals of the world | Berth length, Total area, Number of G/C, Yard cranes, CFS area | Container throughput | CCR, BCC |
| Park et al. (2017) | 25 ports of ASEAN | Total Area, Number of berths, Berth length, Number of C/C | Container throughput | CCR, BCC Shannon's Entropy (SBM) |
| Ahmed & Mohamed (2019) | 20 ports of Middle East | Berth length, Terminal area, Port depth | Container throughput | CCR BCC; SE |

Note: C/C (Container Crane), G/C (Gantry Crane), T/C (Transfer Crane), Y/T (Yard Tractor), R/S (Reach Stacker), CFS (Container Freight Station)

The key to efficiency analysis with the DEA model is two-fold: finding input/output variables and selecting the appropriate analysis targets (Charnes et al., 1997). While previous studies attempted to measure the efficiency of ports with a variety of methods, the types of ports they selected for analysis were varied widely. Therefore, the input variable suitability for some of these DEA studies is questionable, since analyzed ports were quite different. For example, using the input variable of Port Depth for all ports could be meaningless as some of them were not at all similar in size and characteristics. Measuring port size with either the total number of berths or vessel size accommodated makes the efficiency analyses conclusion of these studies to have limited value in terms of operational implications because their variables do not affect the efficiency of ports that exceed a certain number of berths or vessel size. Also, most of the studies used only the total number of berths, which is not a reasonable input variable. Some of the studies used the total area of berths (instead of numbers) as an input variable since the number of berths is considered replaceable by the lengths of berths. We believe that the CY (container yard) area is a more realistic input variable than the number of berths or total area, thus, in this study we used it as an input variable. In order to accurately compare and determine the efficiency of ports and identify factors for efficiency, we considered port size, region/geography, and competitive strategies. Our sample included ports from two countries in the same region, South Korea and China. Both countries strive to have preeminent hub ports in Northeast Asia.

3. Methodology

3.1 Research Methodology

This study used DEA (data envelopment analysis) as the research methodology. DEA is a nonparametric method that uses input and output variables of the decision-making unit (DMU) to measure relative inefficiency through linear programming.

The principles of DEA were first introduced by Farrell (1957) when the study measured technical efficiency (TE) and allocated efficiency (AE). Based on Farrell's pioneering work, Charnes et al. (1978) developed the CCR model which assumes constant returns to scale (CRS). However, the CCR model is suitable only for a situation where the organization is operating at the optimal scale. Therefore, Banker et al. (1984) proposed the BCC model that overcomes the limitations of the CCR model by accounting for variable returns to scale (VRS). Park (2008) developed the efficiency and productivity analysis system (EnPAS) as a tool for easy applications of DEA.

3.2 Research Model

3.2.1 DEA-CCR model

Charnes et al. (1978) proposed the CCR model, a basic DEA model to determine the optimal weights of multiple inputs and outputs by computing the ratio of the sum of all weighted outputs to the sum of all weighted inputs. In short, the relative efficiency h_k of DMU ($k = 1, 2, 3, \dots, n$) is measured by selecting s output variables

 y_{rk} ($r = 1,2,3,\dots,s$) and m input variables x_{ik} ($i = 1,2,3,\dots,m$) for n's DMU ($k = 1,2,3,\dots,n$). Under efficiency condition constraints, where $h_k = 1$ and the ratio of output to input is less than or equal to 1, the weighted values v_i and u_r of the inputs and outputs are calculated to measure efficiency as shown in the following linear fractional planning model.

$$(FP_{n})Maxh_{n} = \frac{u_{1}y_{1k} + u_{2}y_{2k} + \dots + u_{s}y_{sk}}{v_{1}x_{1k} + v_{2}x_{2k} + \dots + v_{m}x_{mk}} = \frac{\sum_{i=1}^{s} u_{i}y_{ik}}{\sum_{i=1}^{m} v_{i}x_{ik}}$$
(1)
Subject to $\frac{u_{1}y_{1k^{1}} + u_{2}y_{2k^{2}} + \dots + u_{s}y_{sk^{n}}}{v_{1}x_{1k^{1}} + v_{2}x_{2k^{2}} + \dots + v_{m}x_{mk^{n}}} = \frac{\sum_{i=1}^{s} u_{i}y_{ik}}{\sum_{i=1}^{m} v_{i}x_{ik^{n}}} \le 1 \quad (k = 1, \dots, n)$
 $v_{i} \ge \epsilon \ge 0 \quad (i = 1, \dots, m)$
 $u_{r} \ge \epsilon \ge 0 \quad (r = 1, \dots, s)$

where h_n : efficiency of DMU k^n v_i : weight for the *i-th* input variable u_r : weight for the *r-th*output variable x_{ik^n} : amount of the *i-th* input to the DMU k^n y_{rk^n} : amount of the *r-th* output to the DMU k^n ϵ : non-archimedian constant n: number of DMUs m: number of input variables s: number of output variables

Maximization of a linear fractional planning model, as expressed by formula (1), is difficult to solve if the optimization of an infinite number is required or an extremely large number of subjects needs to be evaluated. Therefore, to solve such problems, the sum of the weighted inputs of the objective function is set to 1. Formula (2) presents the transformed CCR model with the converted constraint in the modified linear programming formulation.

$$(LP_n) \operatorname{Max} h_n = \sum_{r=1}^{s} u_r y_{rk}$$

$$(2)$$

$$s. t. \sum_{r=1}^{s} u_r y_{rk^n} - \sum_{\substack{i=1\\m}}^{m} v_i x_{ik^n} \le 0 \quad (k = 1, \cdots, n)$$

$$\sum_{\substack{i=1\\m}}^{m} v_i x_{ik} = 1$$

$$u_r \ge \epsilon \ge 0, \ v_i \ge \epsilon \ge 0, \ \forall_{r,i}$$

3.2.2 DEA-BCC model

Banker et al. (1984) recognized the practical limitations of the CRS (constant returns to scale) assumption of the CCR model. Thus, in BCC, the model incorporates the notion of variable returns to scale (VRS). The BCC model can estimate the impact of scale size and separate it from technical efficiency (TE) to measure pure technical efficiency (PTE) (which ignores scale size efficiency). The BCC model can identify whether the cause of inefficiency is due to pure technical factors or the impact of scale size. The BCC model is shown in Formula (3):

$$(FP_{n}) \operatorname{Maxh}_{n} = \frac{\sum_{r=1}^{s} u_{r} y_{rk} + u_{k}}{\sum_{i=1}^{m} v_{i} x_{ik}}$$
(3)

$$s. t. \frac{\sum_{r=1}^{s} u_{r} y_{rk^{n}}}{\sum_{i=1}^{m} v_{i} x_{ik^{n}}} \leq 1 \quad (k = 1, \dots, n)$$

$$v_{i} \geq \epsilon \geq 0 \quad (i = 1, \dots, m)$$

$$u_{r} \geq \epsilon \geq 0 \quad (r = 1, \dots, s)$$

To convert the linear fraction programming model shown in Formula (3) into a general linear programming problem, we set the sum of weighted inputs (the denominator of the objective function) to 1, as shown in Formula (4).

$$(LP_n) \operatorname{Max} h_n = \sum_{r=1}^{s} u_r y_{rk} + u_k$$
(4)
s.t. $\sum_{r=1}^{s} u_r y_{rk^n} - \sum_{i=1}^{s} v_i x_{ik^n} + u_k \le 0 \quad (k = 1, \dots, n)$

$$\sum_{i=1}^{m} v_i x_{ik} = 1$$

$$\geq \epsilon \geq 0, \ v_i \geq \epsilon \geq 0, \ \forall_{r,i}$$

If the scale index u_k is excluded from the above BCC model, it will be identical to the CCR model. The scale index u_k is used as an indicator of the economies of scale. If the optimal solution and the measured scale index is u_k^* ,

 $u_k^* = 0$:CRS (Constant Returns to Scale) $u_k^* > 0$:DRS (Decreasing Returns to Scale) $u_k^* < 0$:IRS (Increasing Returns to Scale)

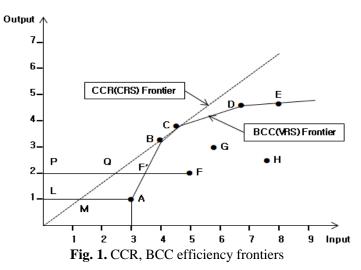
 u_r

3.2.3 Scale efficiency

The efficiency calculated by the CCR model and BCC model is \hbar^*_{CCR} and \hbar^*_{BCC} , respectively. If the scale index u_k is excluded from the above BCC model, calculated efficiency will be identical to that of the CCR model. If the measure of DMU technical efficiencies (TE) in the CCR model and BCC model are different, scale inefficiency exists. Thus, scale inefficiency can be obtained from the ratio between the efficiencies in the BCC model and the CCR model as follows:

$$SE(\text{Scale Efficiency}) = \frac{h_{CCR}^*}{h_{BCC}^*}$$
 (5)

Generally, the measure of efficiency in the CCR model (\hbar_{CCR}^*) is less than or equal to that of the BCC model (\hbar_{BCC}^*), and, thus, the value for scale efficiency is less than or equal to 1. Figure 1 illustrates the CCR and BCC frontiers. Point A on the BCC frontier is a technically efficient DMU that indicates Increasing Returns to Scale (IRS). Scale efficiency (SE)=LM / LA, the representation of $\hbar_{CCR}^*(A)$, indicates scale inefficiency. DMU F is beyond both CCR and BCC frontiers, indicating that it is inefficient in respect to both technical and scale. As a result, point F is moved to F' on the BCC frontier or to Q on the CCR frontier so that technical efficiency is achieved. Thus, the DMU reference for achieving scale efficiency includes B and C. Both DMU B and C are located on the CCR and BCC frontiers and can be seen as the points where both technical and scale efficiencies are achieved.



3.3 Selection of Samples and Variables

To apply DEA, inputs and outputs must be measurable and DMUs should be homogeneous and comparable. Thus, we need to carefully select and manage model variables. To ensure the predictive ability of DEA models, previous studies suggested that the number of DMUs should be at least twice the sum of inputs and outputs (Banker et al., 1984; Busofance et al., 1991; Fitzsimmons and Fitzsimmons, 1994; Park, 2008).

3.3.1 Samples

To conduct port efficiency analysis, this study selected four top international trade ports based on the Ranking of Container Ports of the World, published by the World Shipping Council (03/26/2020). As previously mentioned, to

control for size, unit of analysis was container terminals, not the overall port.

We selected 21 container terminals from the four ports that are currently competing to become the preeminent transshipment cargo hub port in Northeast Asia (Busan North Port, South Korea; Busan New Port, South Korea; Hong Kong Port; Shanghai Port, China) as shown in Table 2.

| Section | Port / Container terminal | | |
|---------|---------------------------|--------------------|--|
| 1 | | Jasungdae Pier | |
| 2 | Busan | Shinsundae Pier | |
| 3 | North Port | Gamman Pier | |
| 4 | | Shingamman Pier | |
| 5 | | New Pier 1 | |
| 6 | D | New Pier 2 | |
| 7 | Busan New Port | New Pier 3 | |
| 8 | New Fort | New Pier 4 | |
| 9 | | New Pier 5 | |
| 10 | | Modern Terminals | |
| 11 | Hong Kong Port | Goodman DP World | |
| 12 | | HIT Terminals | |
| 13 | | COSCO-HIT Terminal | |
| 14 | | ACT Terminal | |
| 15 | | Pudong | |
| 16 | | Zhendong | |
| 17 | Shanghai | Hudong | |
| 18 | Shanghai Port | Mingdong | |
| 19 | | Shengdong | |
| 20 | | Guandong | |
| 21 | | Yidong | |

| Table 2: Research sample DMUs | 2: Research sample DN | AUs |
|-------------------------------|-----------------------|-----|
|-------------------------------|-----------------------|-----|

3.3.2 Variables

As the selection of inputs and outputs affects the predictive ability of the DEA model, it should be managed carefully to support the purpose of analysis (Kim and Park, 2013; Lee et al., 2004; Park, 2008). Because efficiency analysis can accommodate only a limited number of variables into consideration, it is important to consider the strength of association between input and output variables (Lee et al., 2004; Lee et al., 2009). Thus, in this study, we first considered those variables that are most frequently selected as inputs and outputs by previous studies (see Table 3). Then, we selected an appropriate number of variables that would not violate the constraints for the number of DMUs as it should be twice that of input variables (see Table 4).

| Variable Type | | Frequency | | | |
|------------------|--------------------------|---|--------------|--|--|
| | Equipment-related | Number of C/C, Number of T/C, Number of Y/T, Number of R/S | 16 | | |
| | Berth-related | Number of berths, Berth length, Quay length | 15 | | |
| Input | Area-related | Total area, CY area, CFS area, Terminal area | 12 | | |
| variables | Depth-related | Depth-related Port depth | | | |
| | Employee-related | Number of employees | 2 | | |
| | Others | Wages, Salary, Selling cost, Capital amount, Termi Charge, Freight | nal Handling | | |
| Output | Cargo volume- related | Total cargo volume, Container throughput | 16 | | |
| variables | Sales-related | Sales | 2 | | |

Table 3: List of the variables employed by previous studies and their selection frequency

Note: C/C (Container Crane), T/C (Transfer Crane), Y/T (Yard Tractor), R/S (Reach Stacker), CY (Container Yard), CFS (Container Freight Station)

Table 4: Most frequently used variables

| Input variables | Output variables | |
|--|-----------------------------|--|
| Port depth, Berth length, Number of berths, Total area, CY area, CFS area, Number of equipment | Container throughput, Sales | |

As seen in Table 3, the most frequently selected input variables were: total area, CY area, CFS area, number of berths, and berth length; and the most frequently selected output variable was annual container throughput. Based on previous studies, this study derived 9 variables: seven input and two output variables (see Table 4). Since the number of DMUs (i.e., 21) is greater than twice the sum of inputs and outputs (18), the size of our sample is satisfactory for the predictability of the DEA model.

Among the selected variables for our model (Table 4), port depth as an input does not affect the output variables because it is a basic condition that all ports in our sample meet. The number of berths is not a proper input either because it is measured based on the number of vessels of different sizes. Therefore, we replaced the number of berths with berth length. As for total area, all previous studies applied both CY area and CFS area as area-related variables. However, we considered CY and CFS as the actual areas of operation and, consequently, they are the variables that more accurately measure the operational area than total pier (terminal) area. Also, because different ports measure the CFS area of container terminals with different units, CFS is deemed inappropriate to use as an input. Thus, the only area-related input that we used in this study is CY area.

Another input variable for efficiency is handling equipment. However, the types of handling equipment vary considerably. There was no definitive data for the status of common handling equipment in each container terminal in our sample. The only handling equipment data available from all our sample ports was container crane (C/C; G/C: Q/C), which was used as an input variable for equipment handling.

As for the output variable, this study selected only (annual) container throughput because it is considered the most representative measure for evaluating the efficiency of logistics facilities with facility-related inputs. Many previous studies confirmed that the annual container throughput is an inarguably proper output variable in the field of logistics facilities.

Finally, we verified the practical feasibility of the input and output variables selected based on literature review. The verification process involved interviews with four port and shipping logistics experts (one expert at the Busan Port Authority, one executive of Busan New Port Company, one freight forwarding manager, and one professor specializing in maritime transportation). The significance of DMU selection and the validity of selected variables were also confirmed. The final input and output variables selected through the above process are shown in Table 5.

| Table 5. Selected input and output variables of the study | | | | |
|---|-------------------------------------|--|--|--|
| Input variables | Output variable | | | |
| I_1 : Berth length | | | | |
| I_2 : CY area | O_1 : Annual container throughput | | | |
| I_3 : Number of C/C | | | | |

Table 5: Selected input and output variables of the study

3.3.3 Input data

This study collected DEA input data from the selected DMUs and analytical data on inputs and outputs utilized the International Association of Ports and Harbors' (IAPH) database. The annual container throughputs for three container terminals (HIT, COSCO-HIT, ACT terminal) at the Port of Hong Kong were combined and presented together as an integrated output. The data of these three container terminals at the Port of Hong Kong was analyzed as a whole. The DEA inputs are shown in Table 6.

| Section | | I_1 | I ₂ | I ₃ | 01 |
|---------------------|-----------------|--------|----------------|----------------|--------------|
| Busan North Port | Jasungdae Pier | 1,447m | 335,000 m² | 14 | 1,926,000TEU |
| | Shinsundae Pier | 1,500m | 804,000 m² | 15 | 1,954,000TEU |
| | Gamman Pier | 1,400m | 384,000 m² | 13 | 1,171,000TEU |
| | Shingamman Pier | 826m | 153,000 m² | 7 | 970,000TEU |
| Busan | New Pier 1 | 1,200m | 282,000 m² | 11 | 2,477,000TEU |

Table 6: DEA input data

| New Port | New Pier 2 | 2,000m | 525,000 m² | 19 | 4,938,000TEU |
|---------------------|-----------------------|--------|--------------------------|----|---------------|
| | New Pier 3 | 1,100m | 346,000 m² | 12 | 2,770,000TEU |
| | New Pier 4 | 1,150m | 213,000 m² | 12 | 2,061,000TEU |
| | New Pier 5 | 1,400m | 154,000 m² | 11 | 2,269,000TEU |
| | Modern Terminal | 2,322m | 926,100 m² | 30 | 7,000,000TEU |
| | Goodman DP World | 305m | 167,000 m² | 4 | 1,200,000TEU |
| Port of Hong | HIT Terminals | 3,687m | 1,110,000 m ² | 48 | |
| Kong | COSCO-HIT Terminal | 640m | 300,000 m² | 9 | 10,090,000TEU |
| | ACT Terminal | 740m | 285,400 m² | 8 | |
| | Pudong Terminal | 900m | 500,000 m² | 11 | 2,600,000TEU |
| | Zhendong Terminal | 1,565m | 1,080,000 m ² | 26 | 6,520,000TEU |
| | Hudong Terminal | 1,250m | 980,000 m² | 17 | 4,100,000TEU |
| Port of Shanghai | Mingdong Terminal | 2,068m | 1,126,000 m² | 26 | 6,200,000TEU |
| C | Shengdong Terminal | 3,000m | 1,486,000 m² | 34 | 8,855,000TEU |
| | Guandong Terminal | 2,600m | 1,418,000 m ² | 30 | 7,555,700TEU |
| | Yidong Terminal | 1,641m | 611,000 m² | 14 | 4,000,000TEU |

4. Results

4.1 The CCR Model Results

The CCR model assumes constant returns to scale (CRS). In this study, we used both the input-oriented and outputoriented CCR models for the analysis and computed the excess inputs and output shortages. We also analyzed the reference set to find out which of the DMUs were efficient, by comparing them with the suggested benchmark value.

4.1.1 The CRS efficiency analysis

The results of the efficiency index analysis (Table 7) indicated that only four of the container terminals, Busan New Port (Pier 2, Pier 5), the Port of Hong Kong (Goodman DP World), and the Port of Shanghai (Zhendong), were efficient. The other 15 container terminals, Busan North Port (Jasungdae, Shinsundae, Gamman, and Singamman), Busan New Port (Pier 1, Pier 3, and Pier 4), the Port of Hong Kong (Modern and HIT), and the Port of Shanghai (Pudong, Houdong, Mingdong, Shengdong, Guandong, and Yidong), were found to be inefficient. It should be noted here that all 4 container terminals at Busan North Port were the most inefficient ones.

| Section | | CCR-I | CCR-O |
|----------------------|--------------------|--|--------|
| | Jasungdae Pier | 0.5796 | 0.5796 |
| Busan | Shinsundae Pier | 0.4342 | 0.4342 |
| North Port | Gamman Pier | 0.3395 | 0.3359 |
| | Shingamman Pier | 0.5842 0.5842 0.8934 0.8934 1 1 0.9202 0.9202 0.8789 0.8789 1 1 0.951 0.951 1 1 | |
| | New Pier 1 | 0.8934 | 0.8934 |
| | New Pier 2 | 1 | 1 |
| Busan New Port | New Pier 3 | 0.9202 | 0.9202 |
| | New Pier 4 | 0.8789 | 0.8789 |
| | New Pier 5 | 0.8934 0.8934 1 1 0.9202 0.9202 0.8789 0.8789 1 1 0.951 0.951 1 1 0.7013 0.7013 0.7879 0.7879 | |
| | Modern Terminal | 0.951 | 0.951 |
| | Goodman DP World | 1 | 1 |
| Port of Hong Kong | HIT Terminals | | |
| Hong Kong | COSCO-HIT Terminal | 0.7013 | 0.7013 |
| | ACT Terminal | 0.5842 0.5 0.8934 0.8 1 0.9202 0.8789 0.8 1 0.951 0.951 0.7 1 0.7013 0.7879 0.7 1 0.8269 0.8269 0.8 1 0.7949 | |
| | Pudong Terminal | 0.7879 | 0.7879 |
| | Zhendong Terminal | 1 | 1 |
| Dent of | Hudong Terminal | 0.8269 | 0.8269 |
| Port of Shanghai | Mingdong Terminal | 0.7949 | 0.7949 |
| Shanghal | Shengdong Terminal | 0.8681 | 0.8681 |
| | Guandong Terminal | 0.8395 | 0.8395 |
| | Yidong Terminal | 0.9524 | 0.9524 |

Table 7: CRS efficiency index

4.1.2 Reference set

In order to improve efficiency, inefficient DMUs should examine the reference set, reference weight (λ_i) , and reference count. Table 8 shows the reference terminal and reference weight for each container terminal, and the reference count of efficient DMUs in the CCR model. The terminal referenced by inefficient DMUs is an efficient virtual unit. Goodman DP in the Port of Hong Kong is the most efficient DMU with 11 reference counts, followed by New Pier 2 and New Pier 5 at Busan New Port with 8 and 4 reference counts, respectively.

| | DMU | TE | Reference Set (λ_i : Input / Output) | Reference count |
|---------------------|-----------------|--------|---|------------------------------|
| | Jasungdae Pier | 0.5796 | New Pier 2 (0.3341/0.5765), New Pier 5 (0.1217/0.21) | New Pier 2: |
| Duson | Shinsundae Pier | 0.4342 | Goodman (1.6283/3.75) | (8 times) |
| Busan North Port | Gamman Pier | 0.3395 | New Pier 2 (0.2009/0.5918), Goodman (0.149/0.439) | New Pier 5: |
| | Shingamman Pier | 0.5842 | New Pier 2 (0.1241/0.2124), New Pier 5 (0.1575/0.2696) | (4 times) |
| | New Pier 1 | 0.8934 | New Pier 2 (0.4415/0.4942), New Pier 5 (0.1308/0.1464) | Goodman DP: (11 times) |
| Busan New Port | New Pier 3 | 0.9202 | New Pier 2 (0.4137/0.4496), Goodman (0.606/0.6585) | (11 times) Zhendong: |
| | New Pier 4 | 0.8789 | New Pier 2 (0.2493/0.2836), New Pier 5 (0.3659/0.4163) | (1 time) |
| Port of Hong | Modern Terminal | 0.951 | New Pier 2 (0.576/0.6057), Goodman (3.463/3.6414) | |
| Kong | HIT Terminals | 0.7013 | New Pier 2 (1.3273/1.8927), | |

| | COSCO-HIT Terminal | | Goodman (2.9467/4.202) | |
|----------|-------------------------|--------|---|--|
| | ACT Terminal | | | |
| | Pudong Terminal | 0.7879 | Goodman (2.1667/2.75) | |
| | Hudong Terminal 0.8269 | | Goodman (2.919/3.5299), Zhendong (0.0916/0.1108) | |
| Port of | Mingdong Terminal | 0.7949 | Goodman (5.1667/6.5) | |
| Shanghai | Shengdong Terminal | 0.8681 | Goodman (7.3792/8.5) | |
| | Guandong Terminal 0.839 | | Goodman (6.2964/7.5) | |
| | Yidong Terminal | 0.9524 | Goodman (3.3333/3.5) | |

Analyzing excess inputs and output shortages can be used to calculate the target values that inefficient DMUs need to attain to become efficient. For example, for New Pier 3 at Busan New Port, we calculated the input/output target value that meets the improvement goal by multiplying the reference weights (λ_i) of the two reference sets (New Pier 2 at Busan New Port and the Port of Hong Kong's Goodman DP) by the input/output variable, and subsequently summing the products. The λ_i value derived by the CCR-I model was applied to the target input value calculation, while the λ_i value derived from the CCR-O model was applied to the target output value calculation. Formulas (6) and (7) present the calculation process.

| New pier | Goodman DP | Input target value | |
|--|--|---|-----|
| $0.4137 \times \begin{bmatrix} 2,000\\525,000\\19 \end{bmatrix} +$ | $0.606 \times \begin{bmatrix} 305\\ 167,000\\ 4 \end{bmatrix}$ | $= \begin{bmatrix} 1,012.23\\318,394.5\\10.284 \end{bmatrix}$ | (6) |
| New pier 2 | Goodman DP (| Output target value | |

 $0.4496 \times [4,938,000] + 0.6585 \times [1,200,000] = [3,010,325]$ (7)

The excess input (I_i) and target value (I'_i) and the output shortage (O_i) and target value (O'_i) for inefficient DMUs, obtained by the above process, are shown in Table 9.

| | | Exc | ess input an | d output sh | ortage | Target value | | | |
|----------------------------|-------------------------------------|----------|--------------|-------------|-----------|--------------|-----------|-----------|-----------|
| DMU | | Input | | | Output | Input | | | Output |
| | | I_1 | I_2 | I_3 | 01 | $I_{1}^{'}$ | $I_2^{'}$ | $I_3^{'}$ | $O_1^{'}$ |
| | Jasungdae Pier | 608.42 | 140855.7 | 6.313 | 1397247 | 838.58 | 194144.3 | 7.687 | 3323247 |
| Busan Narth | Shinsundae Pier | 1003.368 | 532073.9 | 8.487 | 2546000 | 496.632 | 271926.1 | 6.513 | 4500000 |
| <u>North</u> Port | Gamman Pier | 952.755 | 253644.5 | 8.587 | 2278108.4 | 447.245 | 130355.5 | 4.413 | 3449108.4 |
| | Shingamman Pier | 357.3 | 63592.5 | 2.91 | 690553.6 | 468.7 | 89407.5 | 4.09 | 1660553.6 |
| | New Pier 1 | 133.88 | 30069.3 | 1.173 | 295541.2 | 1066.12 | 251930.7 | 9.827 | 2772541.2 |
| | New Pier 2 | 0 | 0 | 0 | 0 | 2000 | 525000 | 19 | 4938000 |
| <u>Busan</u> New Port | New Pier 3 | 87.77 | 27605.5 | 1.716 | 240324.8 | 1012.23 | 318394.5 | 10.284 | 3010324.8 |
| <u>Itew I oit</u> | New Pier 4 | 139.14 | 25768.9 | 3.238 | 284001.5 | 1010.86 | 187231.1 | 8.762 | 2345001.5 |
| | New Pier 5 | 0 | 0 | 0 | 0 | 1400 | 154000 | 11 | 2269000 |
| | Modern Terminal | 113.785 | 45379 | 5.204 | 360626.6 | 2208.215 | 880721 | 24.796 | 7360626.6 |
| D | Goodman DP World | 0 | 0 | 0 | 0 | 305 | 167000 | 4 | 1200000 |
| <u>Port of</u> Hong | HIT Terminals | | | | | | | | |
| Kong | <u>COSCO-HIT</u> <u>Terminal</u> | 1513.656 | 506468.6 | 27.995 | 4298552.6 | 3553.344 | 1188931.4 | 37.005 | 14388553 |
| | ACT Terminal | | | | | | | | |
| | Pudong Terminal | 239.156 | 138161.1 | 2.333 | 700000 | 660.844 | 361838.9 | 8.667 | 3300000 |
| <u>Port of</u> Shanghai | Zhendong Terminal | 0 | 0 | 0 | 0 | 1565 | 1080000 | 26 | 6520000 |
| onungnun | Hudong Terminal | 216.351 | 393599 | 2.942 | 858296 | 1033.649 | 586401 | 14.058 | 4958296 |

Table 9: Target input and output values for the CCR model

| Mingdong Terminal | 492.157 | 263161.1 | 5.333 | 1600000 | 1575.843 | 862838.9 | 20.667 | 7800000 |
|-------------------------------------|---------|----------|-------|---------|----------|-----------|--------|----------|
| <u>Shengdong</u> <u>Terminal</u> | 749.344 | 253673.6 | 4.483 | 1345000 | 2250.656 | 1232326.4 | 29.517 | 10200000 |
| Guandong Terminal | 679.598 | 366501.2 | 4.814 | 1444300 | 1920.402 | 1051498.8 | 25.186 | 9000000 |
| Yidong Terminal | 624.344 | 54338.9 | 0.667 | 200000 | 1016.656 | 556661.1 | 13.333 | 4200000 |

4.2 The BCC Model Results

As previously mentioned, the BCC model assumes variable returns to scale (VRS). Like the CCR model, BBC models apply both the input-oriented and output-oriented data to analyze the efficiency. To examine the scale size efficiency (SE), we compared the results of the efficiency analysis of CRS and VRS for the type of returns to scale (RTS), excess inputs, output parameters (output shortage and target value), and compared the efficiency with the reference set that the inefficient DMUs should benchmark.

4.2.1 Comparison of CRS and VRS efficiency analysis

In the previous section, the CCR model identified four container terminals as efficient DMUs: Busan New Port Pier 2, Busan New Port Pier 5, Port of Hong Kong Goodman DP World, and Port of Shanghai Zhendong.

The BCC model, which takes scale efficiency (SE) into account when measuring technical efficiency (TE), identified nine container terminals as efficient DMUs, the above four, plus five additional terminals: Shingamman of Busan North Port, Modern and HIT of the Port of Hong Kong, and Shengdong and Yidong of the Port of Shanghai. Busan North Port terminals (Jasungdae, Shinsundae, and Gamman), Busan New Port terminals (New Pier 1, New Pier 3, and New Pier 4), and Port of Shanghai terminals (Pudong, Hudong, Mingdong, and Guandong) were identified as relatively inefficient DMUs. The three container terminals at Busan North Port showed particularly high degrees of inefficiency compared to other ports' container terminals. The VRS efficiency index is presented in Table 10.

| DMU | | CRS | V | RS | SE | | RTS | |
|-------------------|-----------------------|--------|--------|--------|--------|--------|-------|-------|
| | - | | BCC-I | BCC-O | BCC-I | BCC-O | BCC-I | BCC-O |
| | Jasungdae Pier | 0.5796 | 0.5857 | 0.581 | 0.9896 | 0.9976 | IRS | IRS |
| Busan North | Shinsundae Pier | 0.4342 | 0.4462 | 0.4717 | 0.9731 | 0.9205 | DRS | DRS |
| Port | Gamman Pier | 0.3395 | 0.4198 | 0.3398 | 0.8087 | 0.9991 | IRS | DRS |
| | Shingamman Pier | 0.5842 | 1 | 1 | 0.5842 | 0.5842 | IRS | IRS |
| | New Pier 1 | 0.8934 | 0.9033 | 0.901 | 0.989 | 0.9916 | IRS | IRS |
| D | New Pier 2 | 1 | 1 | 1 | 1 | 1 | CRS | CRS |
| Busan New Port | New Pier 3 | 0.9202 | 0.921 | 0.9239 | 0.9991 | 0.996 | DRS | DRS |
| | New Pier 4 | 0.8789 | 0.885 | 0.8832 | 0.9931 | 0.9951 | IRS | IRS |
| | New Pier 5 | 1 | 1 | 1 | 1 | 1 | CRS | CRS |
| | Modern Terminal | 0.951 | 1 | 1 | 0.951 | 0.951 | DRS | DRS |
| | Goodman DP World | 1 | 1 | 1 | 1 | 1 | CRS | CRS |
| Port of | HIT Terminals | | 1 | 1 | 0.7013 | 0.7013 | DRS | |
| Hong Kong | COSCO-HIT Terminal | 0.7013 | | | | | | DRS |
| | ACT Terminal | | | | | | | |
| | Pudong Terminal | 0.7879 | 0.8605 | 0.8696 | 0.9156 | 0.906 | DRS | DRS |
| | Zhendong Terminal | 1 | 1 | 1 | 1 | 1 | CRS | CRS |
| | Hudong Terminal | 0.8269 | 0.9191 | 0.9226 | 0.8997 | 0.8963 | DRS | DRS |
| Port of | Mingdong Terminal | 0.7949 | 0.9159 | 0.9196 | 0.8679 | 0.8644 | DRS | DRS |
| Shanghai | Shengdong Terminal | 0.8681 | 1 | 1 | 0.8681 | 0.8681 | DRS | DRS |
| | Guandong Terminal | 0.8395 | 0.9639 | 0.9653 | 0.8709 | 0.8697 | DRS | DRS |
| | Yidong Terminal | 0.9524 | 1 | 1 | 0.9524 | 0.9524 | DRS | DRS |

Table 10: VRS efficiency index

4.2.2 Reference set

Reference set analyses results with BCC models are shown in Table 11. As seen, in the BCC-I model, based on reference counts, Hong Kong Goodman DP has 8 efficient DMUs, Yidong Containers Terminal at the Port of Shanghai has 5, New Pier 2 at Busan New Port has 2, and New Pier 5 at Busan New Port and Zhendong Container Terminal at the Port of Shanghai each has 4 reference counts. While the BCC-O model found that Goodman DP has 8 reference counts, Yidong Container Terminal at the Port of Shanghai has 6, New Pier 2 at Busan New Port and Zhendong Container Terminal at the Port of Shanghai has 6, New Pier 2 at Busan New Port and Zhendong Container Terminal at the Port of Shanghai have 5 each, and New Pier 5 at Busan New Port has 3.

| DMU | | SE | | | Reference count | | |
|------------------------|------------|--------|--------|--|---|---|--|
| D | MU | BCC-I | BCC-O | Reference Set (λ_i : Input / Output) | BCC-I | BCC-O | |
| | Jasungdae | 0.9896 | 0.9976 | New pier 2 (0.0943/0.4802), New pier 5 (0.3495/0.2997), Goodman (0.5562/0.2202) | | | |
| Busan North Port | Shinsundae | 0.9731 | 0.9205 | Goodman (0.7307/0.0962), Zhendong (0/0.1635), Yidong (0.2693/0.7402) | | | |
| Port | Gamman | 0.8087 | 0.9991 | Shingamman (0.3656/0), New pier 2 (0/0.5929), New pier 5 (0.0515/0), Yidong (0/0.0107), Goodman (0.5828/0.3964) | Shingamman: (1 time) New Pier 2: (4 times) | New Pier 2: (5 times) New Pier 5: | |
| | New Pier 1 | 0.989 | 0.9916 | New pier 2 (0.2559/0.3317), New pier 5 (0.2996/0.2892), Goodman (0.4444/0.3791) | New Pier 5: (4 times) | (3 times) Modern: (1 time) | |
| Busan New Port | New Pier 3 | 0.9991 | 0.996 | New pier 2 (0.4102/0.4294), Modern (0.0063/0.0333), Goodman (0.5835/0.5373) | Goodman DP: | Goodman DP: | |
| 1011 | New Pier 4 | 0.9931 | 0.9951 | New pier 2 (0.0793/0.1482), New pier 5 (0.5282/0.5423), Goodman (0.3925/0.3095) | (8 times) Zhendong: | (8 times) Zhendong: | |
| | Pudong | 0.9156 | 0.906 | Goodman (0.6398/0.5431), Zhendong (0.1553/0.2026), Yidong (0.205/0.2543) | (4 times) Shengdong: | (5 times) Shengdong: | |
| Port of | Hudong | 0.8997 | 0.8963 | Goodman (0.3444/0.2658), Zhendong (0.4223/0.4715), Yidong (0.2333/0.2626) | (2 times) Yidong: (5 times) | (2 times) Yidong: (6 times) | |
| Shanghai | Mingdong | 0.8679 | 0.8644 | Zhendong (0.4641/0.4357), Shengdong (0.2122/0.3386), Yidong (0.3236/0.2257) | (2 111125) | (0 | |
| | Guandong | 0.8709 | 0.8697 | Zhendong (0.1666/0.1438), Shengdong (0.6459/0.7137), Yidong (0.1875/0.1415) | | | |

Table 11: Reference set analysis of the BCC model

The analysis results of the reference set provide the excess input, output shortage, and target values of inefficient DMUs. The process of calculating the target value (e.g., for New Pier 4 at Busan New Port in 2018) is multiply the respective reference weights (λ_i) of the reference sets (e.g., Busan New Port: New Pier 2, New Pier 5; and the Port of Hong Kong's Goodman DP) by the input/output variable, and subsequently summing the products as shown in formulas (8) and (9).

| | New Pier 2 | | New Pier 5 | G | Goodman | | Input target value | |
|-----------------|------------|------------------|------------|-------------------|---------|---|--------------------|-----|
| | [2,000] | + 0.5282 × | [1,400] | | [305] | | [1,017.793] | |
| $0.0793 \times$ | 525,000 | $+0.5282 \times$ | 154,000 | $+ 0.3925 \times$ | 167,000 | = | 188,522.8 | (8) |
| | L 19 | | L 11] | | 4 | | L 8.887 J | |

New Pier 2New Pier 5GoodmanOutput target value $0.1482 \times [4,938,000] + 0.5423 \times [2,269,000] + 0.3095 \times [1,200,000] = [2,333,690]$ (9)

After completing the above calculations, the access input (I_i) and target value (I'_i) of inefficient DMUs are computed by the BCC-I model, whereas output shortage (O_i) and the improvement target value (O'_i) of the inefficient DMUs are calculated by the BCC-O model, as shown in Table 12.

| | | Excess input and output shortage | | | | Target value | | | |
|----------|------------|----------------------------------|----------|-------|----------|--------------|-------------|-------------|-----------|
| DMU | | Input | | | Output | Input | | | Output |
| | | I_1 | I_2 | I_3 | 01 | $I_{1}^{'}$ | $I_{2}^{'}$ | $I_{3}^{'}$ | $O_1^{'}$ |
| Busan | Jasungdae | 599.459 | 138784.1 | 6.139 | 1389487 | 847.541 | 196215.9 | 7.861 | 3315487 |
| North | Shinsundae | 835.215 | 517430.8 | 8.307 | 2188260 | 664.785 | 286569.2 | 6.693 | 4142260 |
| Port | Gamman | 848.16 | 222804.6 | 7.543 | 2275220 | 551.84 | 161195.4 | 5.457 | 3446220 |
| | New Pier 1 | 133.218 | 27299.3 | 1.065 | 272049.4 | 1066.782 | 254700.7 | 9.935 | 2749049 |
| Busan | New Pier 3 | 87.004 | 27366.07 | 1.683 | 228237.2 | 1012.996 | 318633.9 | 10.317 | 2998237 |
| New Port | New Pier 4 | 132.207 | 24477.2 | 3.113 | 272690.3 | 1017.793 | 188522.8 | 8.887 | 2333690 |
| | Pudong | 125.412 | 100174.4 | 1.533 | 389872 | 774.588 | 399825.6 | 9.467 | 2989872 |
| Port of | Hudong | 101.213 | 323854.9 | 1.376 | 343540 | 1148.787 | 656145.1 | 15.624 | 4443540 |
| Shanghai | Mingdong | 174.056 | 111723.2 | 2.188 | 541867 | 1893.944 | 1014277 | 23.812 | 6741867 |
| | Guandong | 93.883 | 163702.1 | 1.083 | 271689.5 | 2506.117 | 1254298 | 28.917 | 7827390 |

Table 12: Calculation of target values by the BCC model

5. Discussions

This study analyzed the efficiency of container terminals in international logistics hub ports that are direct competitors in Northeast Asia: two ports in Busan, South Korea; the Port of Hong Kong; and the Port of Shanghai, China. Based on previous studies, we identified the most widely used input and output variables for analyzing the efficiency of container terminals. In addition, we also considered the unique characteristics of the Northeast Asia region. Several countries in this region are competing for dominance in maritime transportation and logistics services (Yang and Chen, 2016). These countries are investing heavily in constructing new international logistics ports, expanding and modernizing the existing ports and developing supporting infrastructures. Thus, we selected three container terminal related variables as the inputs and annual container throughput, the undisputed efficiency measure, as the output variable.

The results of the BCC model were derived from a comparative analysis with the technical efficiency (TE) index of the CCR model. If the technical efficiency of the CCR model is equal to the technical efficiency (TE) index of the BCC model, the CRS (constant return scale) assumption should be adopted. Otherwise, the VRS (variable return scale) assumption should be used. VRS consists of scale efficiency (SE) and pure technical efficiency (PTE) or Increasing Returns to Scale (IRS) and Decreasing Returns to Scale (DRS), respectively. Scale inefficiency can be obtained as the difference between efficiencies derived by the BCC model and the CCR model. Our analysis results showed that the efficiency indexes of all inefficient container terminals, except for those at the Busan North Port, had insignificant differences from the efficiency indexes of efficient container terminals (0.8605-0.9653).

Container terminals at the Busan North Port, Jasungdae (0.587/0.581), Shinsundae (0.4462/0.4717), and Gamman (0.4198/0.3398) had significantly poor efficiency measures. This can be attributed to the fact that most container cargos are now directed to the Busan New Port because of its modern operational systems. Although the Busan North Port continues its operations, its primary focus is now on operating its terminals for international passenger and international cruise services rather than container terminals.

Listed in the descending order, efficient container terminal reference counts were: (1) By the BCC-I model - Goodman DP (11 times), New Pier 2 (8 times), and New Pier 5 (5 times); by the CCR-I model - Goodman DP (8 times), Yidong (5 times), New Pier 2 (4 times), New Pier 5 (4 times), and Zhendong (4 times); (2) By the BCC-O model - Goodman DP (8 times), Yidong (6 times), New Pier 2 (5 times), Zhendong (5 times), and New Pier 5 (3 times). The results of scale efficiency (SE) analysis indicated that New Pier 2 and New Pier 5 at the Busan New Port, Goodman DP at the Port of Hong Kong, and Zhendong at the Port of Shanghai had CRS (constant return to scale) as their efficiency values were found to be equal in both the CCR and BCC models, and their efficiency indexes were all equal to one, indicating that these four container terminals produced proportional increase in output when inputs were increased. However, container terminals at Busan Ports (Jasungdae, Gamman, Singamman, New Pier 1, and New Pier 4) had IRS (increasing return to scale) $(h_{CCR}^* < h_{BCC}^*)$, which means that outputs at these five container terminals were proportionally greater than the changes in inputs.

Opposite was true for most of the container terminals at the Port of Shanghai and the Port of Hong Kong, which had DRS (decreasing return to scale) ($h_{CCR}^* > h_{BCC}^*$), which indicates disconomies of scale where outputs increased by a smaller proportion than increases in inputs.

6. Conclusions

Northeast Asia is the center of global manufacturing and as such the role of hub ports in this region is critical to ensure efficient global supply chains and world trade. However, the significance of the hub ports in this region for international maritime transportation also heightens the competition among the ports. The main competing ports in Northeast Asia are Busan New and Old Ports in South Korea, the Port of Hong Kong, and the Port of Shanghai in China. The operational efficiency of container terminals is the fundamental factor of ports' competitiveness. In this study, we analyzed the efficiency of the four competing ports in Northeast Asia, identifying the differences between efficient and inefficient ports to delineate critical success factors of international hub ports.

As competition among hub ports has increasingly centered on transshipment of cargos, so have the size of ports and vessels. To achieve the economies of scale, hub ports require special routes, terminal facilities, advanced technologies, and supporting inland infrastructures. To gain competitive advantage enormous amounts of investment are required for upscaling/modernizing the existing facilities and/or constructing new international hub ports based on long-term economic policies of the government (Yang and Chen, 2016). The investment decisions in hub ports are complex as they are not based just on economic cost-benefit analysis but many conflicting objectives of various stakeholders.

This study has some limitations, which can be motivations for future research. Due to the difficulty of collecting common data for the 21 sample container terminals and discrimination capacity constraints of the DEA model, this study focused on only four input and output variables. Our study is based on static analysis. Future studies should conduct dynamic analysis of time series data if available from DMUs. Despite these limitations, this study analyzed the efficiency of major international logistics hub ports in Northeast Asia by examining the relationship of facility factors and the cargo throughput. The study results provide new insights to government policy makers for enhancing the competitiveness of international maritime transportation and to the managers of ports for strategic choices to improve operational efficiencies of container terminals to support global logistics.

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