

The Analysis of Chinese Government Responsibility in Social Security

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Abstract

Social security system is the product of human's society and economic development, and it can adjust income to maintain social stability and promote economic growth, improve the quality of economic function. Modern social security system is closely connected with government involvement and government involvement in social security can overcome the defects of the income distribution, reduce running cost as well as the regulation of the economy, promote economic growth. At the same time, the government in the process of social security there are still some deficiencies, this needs the government in the concrete implementation of the social security policy to clear what they want to assume responsibility and constantly perfect.

Keywords: Social Security Government Responsibility System Design

Introduction

Social security is the superior effect between private goods and public goods, it has dual nature. Only the item is operated by government's intervention. It can be effective. The government's ability to take social risks is greater than the market. The government certainly has some ability. It can ensure the government to achieve something that the private institutions can't do. So it can share risks within the scope of the whole society. Governments can impose mandatory social insurance fee, make each social member to participate in the operation of social security. The government can solve the problem of adverse selection of commercial insurance, avoid risk reasonably, and guarantee the people's basic life. The government can through the accumulation of social insurance fund, to realize the intergenerational transfer of reasonable social insurance charges, make risk in several generations. Government insurance expenses can be indexed, thereby reducing the inflation threat to individual members of society. Government organization specialized personnel for social insurance fund raise money and use, can greatly improve the efficiency, reduce the cost. Thus the government intervention in the social security has its inherent reasons, and it is also effective.

First, the Problems of Social Security in the Aspect of Government Responsibility of Our Country

1. Responsibility is dominant by the administration. The implementation of the social security requires the help of the government's administrative power, and it is a way for government to take responsibility. But the expansion of government power is not conducive to the development of the social security system. Administration mainly reflects in: one is to use some administrative power involved, intervention, and instead of legislative power. We do not deny that the government plays an important role in promoting social security reform. But the government as an exercise of power on behalf of the state administrative organs, too much interference in the work of legislative responsibilities, also can produce some problems. Secondly, the government administrative power more focus on the implementation of the social security, not fully arouse the enthusiasm of social forces to participate in.

2. The main responsibility boundaries are not clear. The government, market, society and personal responsibility are divided not clear. This can't ensure the government responsibility and it weaken the role of the market. One is the policy design and system specification responsibility is not clear. Government is designer in the process of China's social security reform policy, but the government is not the legislature, it cannot make laws, its specification level, need to pass legislation to clear the scope of specifications. Secondly, the fiscal responsibility is not clear. A presentation is the fiscal responsibility of the government and enterprises, individuals, society is not very clear.

3. On duty: the offside and absence are co-existed. On the one hand, the government administrative functions of "offside" phenomenon are existed. On the other hand, there are also existed the problems that the government responsibility is "absence". "Offside" is mainly refers to the government does lots of work should be done by the legislature in the social and economic transition. "Absence" refers to the responsibility should be fulfilled by government but not fulfilled.

Second, the Target of the Government in Social Security Responsibility in Our Country

1. Classifying government responsibility in social security. Classifying government responsibility in social security, is to determine the government responsibility in social security types and its specific responsibility. Based on the above principle, the government should take on: fiscal responsibility; Regulatory responsibilities; Implementation of the responsibility clearly.

(1) The government's fiscal responsibility. In the transition period, the government shall establish a fixed fiscal mechanism, to ensure its fiscal responsibility to fully implement. Specific fiscal responsibility as follows: Direct spending on social assistance is arranged, when social security overdraft fiscal subsidies, in order to promote and embody fairness, in the transitional period, this part of the expenditure proportion should be increased. The costs of the operation of social security agencies, including the cost of the social relief, social insurance, some is run by the government's social welfare cost, in order to support social forces to participate in social welfare, should help non-governmental organizations with some money problems in operation.

(2) The government's regulatory responsibilities. Regulatory responsibilities should be continuously strengthened. The regulatory responsibility of government department should have the authority and independence, to ensure the effectiveness of the regulation. Measures should be taken: first, it should follow the principle of effectiveness to determine the optimal size of government, the introduction of mechanisms to improve efficiency, then set up advanced management concept; Second, improving the legal system, regulating the behavior of government regulation.

(3) The government's implementation of the responsibility. The implementation of the system's professional requirements is a little low, From the point of improving the government's work efficiency, the implementation of social security should be socially, which not only can save government resources, it can be also the best embodiment of the social security "social". At the same time it can provide a lot of jobs to the society, but it also makes the government focus more energy on the system operation regulation.

2. Itemizing the government responsibility of social security. Itemizing the government responsibility of social security is to determine the government responsibility in the different social security systems and projects.

(1) The responsibility of government in social assistance. Social relief in the bottom of the social security system, is facing the verge survival, survival crisis of society's most vulnerable people. In order to maintain social justice, the government should take full responsibility in social assistance, all financial responsibility and fully regulation, implementation of the responsibility.

(2) The government responsibility in social insurance. First of all, the government should take fiscal responsibility in social insurance, and give social insurance some subsidies, so as to undertake the operation of the social insurance costs. Second, the government should give full play to its regulatory responsibilities in social insurance, guarantee the normal, healthy and efficient operation of social insurance system, and keep the fund value. Last, the government responsibility in the implementation of social insurance should be gradually reduced and mainly focus on the regulation.

(3) The government responsibility in social welfare. With the development of economy, people will be more and more demand for social welfare, the level will be more and more high, the development of social welfare need to judge the people, to fully arouse folk strength. This decision is led by the government in social welfare, social participation mechanism, the combination of officials and Shared accountability. Operation on the government, led by mainly embodied in the social welfare rules formulated and the supervision of welfare institutions and financial support to the social welfare undertakings, the management and implementation of social welfare is completely can be delegated to NGO.

(4) The government responsibility in supplemental security. The means of government to support supplemental security is preferential tax, which is in conformity with the common practices of international management.

In the development of philanthropy, the world's common practice is to give donors in the system of the personal income tax deduction benefit. On the basis of indirect financial support, the government can introduce some supportive policies to guide the evolution of the supplemental security.

3. Layering the government responsibility of social security. From a macro point of view, improving national defense ability against various risks, ensuring the members of the community of life, need to build a multi-level national security system, it should at least include social security layer, unit security and family security layer.

(1) The social security layer of government responsibility. In social security, the government should be in a dominant position, it is not only determined by the common attributes of social security system, and it is also a transitional government responsibility, of course, in the process of institutional change. Along with the development of the social security system, the responsibility Shared mechanism is gradually mature, the embodiment of the government on fiscal expenditure will be more and more weakened, and its regulatory responsibilities will become more and more emphasized.

(2)The unit security layer of government responsibility. Unit security refers to the unit of choose and employ persons according to their own situation, on the basis of attend social insurance, in order to further strengthen defense employee pension or disease such as social risk, to take some measures to safeguard mechanism. Such as buy commercial insurance for employees, which is the important way to improve the level of security workers, the government should encourage and support, preferential tax within certain capture to expend scale.

(3)The family security layer of government responsibility. Family protection has traditionally been the main and most important safeguard mechanism, it has filled with love, warmth, reflect human truth, promote good ethics and superior to any other guarantee way, but family protection effect is declining, the social security is as an effective complementary mechanism arises at the historic moment.Sound of family security and fully directly affects people's feeling, satisfaction and happiness, family security should be advocated at any time.Therefore, from the macroscopic value orientation to specific project Settings and level of social security should be combined with family policy on the set.

4. Clearingthe government responsibility of social security classification. Clearing the government responsibility of social security classification it is respectively determine the central government and local responsibility in the social security system.

(1) The central government social security responsibility. The central government and local government in all kinds of resources asymmetry, thus advantages are different, the central government is in macro grasp and overall planning, management ability significantly stronger than the local government, therefore, the central government shall be responsible for the supervision of social security and management responsibility, as well as to the local government's guidance and supervision responsibility.

(2)The local government social security responsibility. Local government should be more liable to organize the implementation, the local government finance should be mainly used to make up for the deficit of social insurance, social insurance operation cost, support the development of social welfare.

Conclusion

All in all, in the process of establishing social security system in China, our understanding of these questions must be clearly: The social security system is the main responsibility of the country, in the start-up period of the system, it is important to strengthen the government responsibility; Social security must be enforced by the government to ensure implementation, by the national legislation and implementation. Modern social security funding is from the government, unit of choose and employ persons and individual, the government must take system transformation and running costs. At present our country not only faces the problem of establishing and perfecting social security system, and in such aspects as ginseng protect object also need to realize system innovation, efforts to achieve the fair allocation of social security resources. The purpose of social security is to improve social welfare of the nation, realize social justice, promote social harmony. Only the government to undertake the main responsibility of social security, China will successfully establish a perfect social security system.

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